



HOMETOWN SECURITY

Goal: Protect our Citizens and Make Michigan's Communities Safer

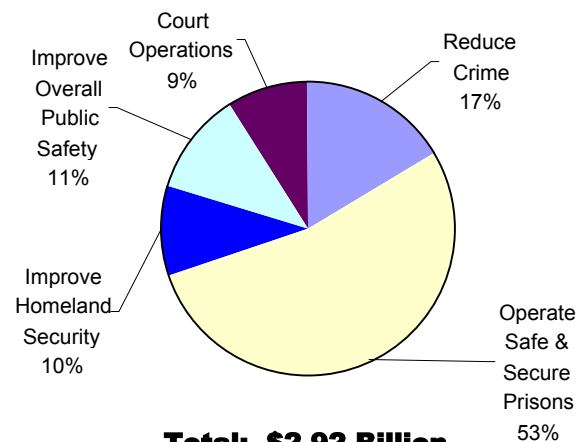
Protection of Michigan's residents is a top priority and a core function of state government. Hometown security requires a balanced spectrum of state activities from street-level public safety programs at the Department of State Police, to military preparedness of the Michigan National Guard, to the incarceration of the state's most dangerous felons. The Governor's proposed budget for fiscal year 2006 recommends total funding of \$2.92 billion, of which \$2.22 billion is general fund, to protect our citizens and make Michigan communities safer. There are over 92 activities, in 12 departments, that support this goal.

Reducing Crime In Michigan

Crime reduction is a key strategy to protect the people of Michigan. State troopers provide front-line assistance to protect the public. Troopers are assigned to sixty posts spread throughout the state and provide around-the-clock general law enforcement services in criminal and traffic related situations. The Governor's fiscal year 2006 budget includes \$121.2 million to support 1,085 state troopers currently providing services to Michigan residents.

A good crime reduction strategy must also include strong forensic science tools and healthy criminal investigation assets as well. Governor Granholm's budget includes continued investment of \$28.6 million in the Michigan State Police's forensic science program. Services are provided to all criminal justice agencies in the state for drug analysis, fingerprints, explosives, crime scene investigations, and DNA analysis. DNA analysis provides an increasing number of success stories every year as more cases are solved and offenders are arrested before they can commit additional crimes.

Hometown Security Spending Plan



Total: \$2.92 Billion

Strategies to Achieve Goal

- Reduce crime in Michigan.
- Protect Michigan's citizens and communities by operating safe and secure prisons.
- Improve homeland security by integrating resources from the State Police, local law enforcement, the Army/Air National Guard, and other agencies to ensure an effective and coordinated response to threats.
- Improve overall public safety by reducing serious traffic accidents; improving parolee supervision in the community; and upgrading Michigan's criminal justice information systems.

Fire investigation is currently a specialized activity within the Department of State Police. The Governor proposes to eliminate this specialty and instead train general criminal investigators to perform the function. This change will save \$3.4 million, while continuing to provide needed fire investigation support services to local law enforcement agencies.

Crime reduction is not just front line troopers, forensics, and criminal investigations. Academic and vocational education for prisoners, as well as substance abuse treatment, are key activities that help prevent crime by assisting parolees in making a successful transition back into the community. The Governor's budget includes funding of \$41.1 million for educational programs and \$19.7 million for substance abuse testing and treatment. Over half of the offenders that enter the prison system do so without a G.E.D. or high school diploma. Ninety percent of all state inmates will eventually be returned to the community. By providing academic and vocational training, the state invests in the successful reintegration of offenders in the community to prevent them from coming back to prison. National studies indicate that the recidivism rate for prisoners who complete academic and vocational programs is 19 percent lower than those without such programs. Studies of recidivism related to the completion of substance abuse treatment programs in prison provide similar findings. The Governor's budget maintains these wise investments in crime reduction that help prevent costly returns to prison.



Spending Priorities

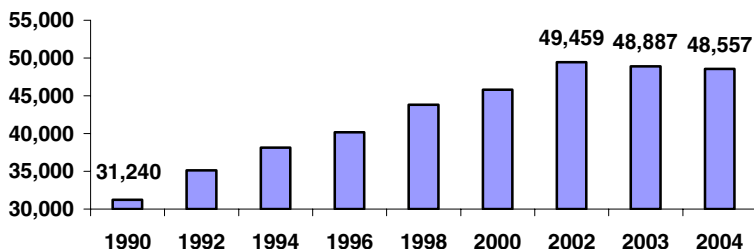
- **Fund 1,085 State Troopers**
\$121.2 million total; \$74.5 million general fund
- **Increase Homeland Security Funding Levels**
\$60.0 million total, \$0 general fund
- **Maintain 50,949 Prison Beds to Incarcerate the State's Most Dangerous Felons**
\$1.56 billion total; \$1.55 billion general fund
- **Supervise Criminal Offenders in the Community**
\$104.7 million total, \$86.7 million general fund
- **Invest in Prisoner Educational Programs to Reduce Recidivism**
\$41.1 million total, \$35.8 million general fund
- **Maintain State Police Forensic Science Operations to Help Solve Crimes**
\$28.6 million total, \$20.0 million general fund
- **Maintain Military Preparedness**
\$36.4 million total, \$9.9 million general fund

Operating Safe and Secure Prisons

Protecting Michigan's citizens and communities requires a balance of investments to achieve optimal results. Funding to operate prisons must be maintained to protect against hardened criminals. At the same time, it is wise to invest in other less costly sanctions and treatments to reform those offenders that can be safely returned to the community. Since 1980, the number of prison inmates in Michigan has tripled. The federal Bureau of

Justice Statistics reported that in 2003, Michigan had the 11th highest prison incarceration rate in the country. The state has made good progress in the last two years in reversing this costly trend. In 2003, the state experienced a net reduction of 570 inmates. In 2004, a net reduction of 330 inmates was achieved. As of January 1, 2005, the state's prison population was just over 48,500.

Prison Population Has Decreased Slightly After Many Years of Growth



Governor Granholm is committed to controlling prison growth and the fiscal year 2006 budget includes additional investments to do so. Based on current incarceration rates, Michigan will need an additional 1,000 beds in fiscal year 2006 resulting in the need to re-open two mothballed facilities, at a cost of \$26 million. Absent action to address the burgeoning prison population, the state will be forced to re-open the Michigan Reformatory and a housing unit at Macomb Correctional Facility. The Governor proposes a comprehensive series of actions which will abate the need to re-open these beds, and also allow for the closure of 300 beds in 2006. Combined, these initiatives to control prison growth will reduce the need for 2,000 beds over the next three years without jeopardizing public safety. The initiatives include:

- **Revisions to Sentencing Guidelines.** The Governor proposes revisions to current sentencing guidelines to safely adjust minimum sentence ranges. The revisions will not include changes to the state's Truth-In-Sentencing laws and will not diminish public safety. A statutory effective date of September 2005 is needed to abate the need for 500 new prison beds in 2006 and a total of 1,200 beds over the next three years. A \$3 million investment in additional community corrections grants to local units of government is recommended to offset any local effect of the sentencing guideline changes.
- **Jail Capacity Expansions.** The criminal justice system is a collaborative effort between the state and local government. Understanding that local jails are in need of additional resources to address local bed space needs, the Governor's budget includes a \$4 million investment to expand local jail capacity. This funding will support additional community residential services, mental health jail diversionary services, increased pre-trial services, and the expansion, renovation, or construction of additional jail beds.
- **Re-Entry Pilot Sites.** The Department of Corrections will establish several offender re-entry pilot sites throughout the state and provide \$5 million for parolee housing grants, and employment, substance abuse, mental health, and transportation services for parolees. The goals of the program are to improve parolee success rates to avoid the need for an additional 500 prison beds during fiscal year 2006.
- **Mentally Ill Offender Re-Entry Demonstration Project.** A \$3 million demonstration project for community residential transitional housing for mentally ill offenders will be utilized to improve the success rate for 300 carefully selected potential parolees. Currently, parolees with mental illness fail at parole more quickly than average. This initiative will utilize a highly structured case management approach to address vital re-entry issues to help insure successful transition back into the community.



New Initiatives

- **Initiatives to Control Prison Growth**
Saving \$26.2 million general fund

Improving Homeland Security

The Governor's budget includes an increase of \$60.0 million in federal Homeland Security funding, bringing total funding to \$126.2 million, most of which will be directed to local first responders, who are a vital component of our state's domestic preparedness strategy.

The Department of Military and Veterans Affairs also plays a key role in the protection of our communities. Over \$36 million is included in the Governor's fiscal year 2006 budget for military preparedness activities. Five major training sites and numerous support facilities are maintained by the Michigan Army and Air National

Guard. In this time of war, the Governor is committed to maintaining peak readiness to respond to threats.

Improving Public Safety

A wide range of activities support the state's strategy to improve overall public safety. The Department of State Police's criminal justice information center provides accurate and timely information to the state's criminal justice community. The Law Enforcement Information Network (LEIN) provides instant access to vital

information for law enforcement officers while conducting traffic stops. The state's Automated Fingerprint Identification System (AFIS) speeds retrieval of critical records and aids in solving crimes. The Sex Offender Registry provides information to the public to help improve community safety.

The Department of Corrections also plays a large role in improving overall public safety through the supervision of offenders in the community. During fiscal year 2006, the department expects to supervise 18,000 parolees and 57,000 felony probationers in the community. Parole and probation officers monitor offender behavior, make home visits, enforce parole board and court orders, and verify offender employment. These staff are an integral resource in maintaining and improving public safety. The Governor's budget includes \$105 million to fund these vital services.



Spending Reductions

- **Consolidate Fire Investigation Functions at State Police**
\$3.4 million total; \$3.4 million general fund
- **Reduce Administrative and Mid-Management Staffing at State Police**
\$3.1 million total; \$3.1 million general fund
- **State Police Deferred Retirement Option Plan (DROP) Savings**
\$1.5 million total; \$1.5 million general fund
- **Move Prisoners from Michigan Youth Correctional Facility to Other Facilities**
\$18.8 million total; \$18.8 million general fund
- **Adjust Security Levels At Select Correctional Facilities**
\$2.9 million total; \$2.9 million general fund

Program and Administrative Savings

A number of program and administrative savings measures are included in the Governor's fiscal year 2006 budget. At the Department of State Police, \$3.1 million in savings have been identified through the elimination of non-critical staff vacancies throughout the organization. These reductions will be accomplished without reducing the number of troopers on the roads. The department will also close and consolidate three state police posts to generate over \$1 in savings.

The Deferred Retirement Option Plan (DROP) will provide an additional \$1.5 million in savings in fiscal year 2006. This program, started in 2004, allows troopers and command officers who have reached retirement age to delay their retirement for up to five years.

The Department of Military and Veterans Affairs has identified six armories for closure that will generate \$300,000 in administrative savings. Functions for these facilities will be consolidated at other armories.

Successes in the Department of Correction's Five Year Plan to Control Prison Growth will allow for a reduction in prison beds during fiscal year 2005 and 2006. The contracts for leasing and operating the 480-bed Youth Correctional Facility in Baldwin will be cancelled in the summer of 2005, generating savings of \$18.8 million in fiscal year 2006. The company that owns and manages the facility may continue to offer services to other jurisdictions interested in leasing prison beds. Camp Tuscola in Caro, Camp Sauble in Freesoil, and the Saginaw

and Benton Harbor Corrections Centers will be closed, generating \$6.1 million in administrative savings. Prisoners in affected facilities will be transferred into other corrections institutions. In an effort to achieve the most cost effective use of bed space in the current year, one additional bunk has been added to 6-bed dorm cubicles at several facilities, creating sufficient additional bed capacity to accommodate the transfer of prisoners currently housed at the Youth Correctional Facility. A number of staffing consolidations at the department will add another \$1.8 million in administrative savings in 2006.



Expenses Eliminated

- **Close Two Corrections Camps**
\$2.3 million total; \$2.1 million general fund
- **Close Two Corrections Centers**
\$3.8 million total; \$2.6 million general fund
- **Close Three State Police Posts**
\$1.1 million total; \$1.1 million general fund
- **Close Correction's DeMarse Training Academy / Utilize State Police Training Center as Needed**
\$1.0 million total; \$1.0 million general fund
- **Close Six Armories**
\$300,000 total; \$300,000 general fund

Indicators of Success

- Reduction in traffic deaths and serious injuries
- Reduction in serious crime
- Fewer parolees returned to prison because they commit additional crimes
- Improved state and local preparation to deter and respond to disasters or terrorist acts
- More crimes solved and offenders arrested
- More offenders successfully treated in community settings